SEPTEMBER 13, 2016

The Honorable Pat Roberts U.S. Senate SH-109 Hart Senate Office Building Washington, D.C. 20510

The Honorable Debbie Stabenow U.S. Senate SH-731 Hart Senate Office Building

Washington, D.C. 20510

The Honorable Michael Enzi U.S. Senate SR-379A Russell Senate Office Building Washington, D.C. 20510

The Honorable Bernie Sanders U.S. Senate SD-332 Dirksen Senate Office Building Washington, D.C. 20510

Dear Chairman Roberts, Chairman Enzi, Ranking Member Stabenow, and Ranking Member Sanders,

The undersigned organizations represent the Partner Caucus on Fire Suppression Funding Solutions, comprised of a diverse group of international, national, and local organizations. The caucus is seeking a comprehensive solution to the wildfire suppression funding issue. We are commenting on the wildfire suppression funding provisions in HR 2647, the Resilient Federal Forests Act of 2015, and proposed substitute legislation.

Historically, the need for transfers of funding from non-fire programs has limited the ability of the Department of the Interior and USDA Forest Service to suppress wildfires without impacting budgets of other fire prevention and management programs. Of more concern is how the increasing ten-year average for wildfire suppression has exacerbated this funding problem. Longer fire seasons, increasing development in the wildland-urban interface, and growing fuel loads are among the many factors that contribute to wildfire suppression costs.

The fire funding solution in both HR 2647 and the proposed substitute would ban the practice of transferring additional funds when appropriated funding is spent, but that's only a partial fix in addressing the impacts from rising wildland firefighting costs. These proposals do not address the larger problem of shifting funding from non-fire programs to fire programs, which results from the way firefighting funds are calculated, budgeted, and allocated. As that ten-year average is used to calculate suppression increases, and as budgets remain relatively flat, less is available for forest management and restoration, research, recreation, and other critical private and public land objectives. The proposed legislation is also unclear as to whether declarations would be necessary for each fire incident, which may still force agencies to transfer funding from other programs.

Last November, the Senate Agriculture Committee held a hearing, "Wildfire: Stakeholder Perspectives on Budgetary Impacts and Threats to Natural Resources on Federal, State and Private Lands", highlighting the challenges associated with wildfires on forests. Every stakeholder witness testified that fire funding is the biggest challenge facing forest management

SEPTEMBER 13, 2016

and each supported a comprehensive fire funding solution. A comprehensive fire funding fix would 1) address the continued erosion of agency budgets that results from the increasing tenyear average, and stabilize the level of funding for suppression within the agencies; 2) access disaster funding for extraordinarily costly fires, including those that may be calculated as part of the ten-year average; and 3) significantly reduce the need to transfer from non-suppression accounts and programs. To meet all these criteria, we recommend any fire funding proposal be amended to fund suppression at 70 percent of the ten-year average, similar to the Wildfire Disaster Funding Act, or alternatively, to freeze the ten-year average and access disaster funding for levels beyond that amount.

Thank you for your consideration and for continuing this important discussion of wildfire suppression funding issues. We look forward to continuing to work together.

Sincerely,

Partner Caucus on Fire Suppression Funding Solution

List of Partner Caucus Signers:

ALLEGHENY HARDWOOD UTILIZATION GROUP, INC. (AHUG)

AMERICAN HIKING SOCIETY

APPALACHIAN MOUNTAIN CLUB

APPLEGATE PARTNERSHIP & WATERSHED COUNCIL

ARID LAND INNOVATION, LLC

BACKCOUNTRY HUNTERS & ANGLERS

BLACK HILLS FOREST RESOURCE ASSOCIATION

BLUE GOOSE ALLIANCE

BLUE MOUNTAINS FOREST PARTNERS

BOONE AND CROCKETT CLUB

CHOOSE OUTDOORS

CITY OF ASHLAND, OREGON

COALITIONS AND COLLABORATIVES, INC.

COLORADO TIMBER INDUSTRY ASSOCIATION

CONSERVATION LEGACY

CONSERVATION NORTHWEST

DEFENDERS OF WILDLIFE

FLATHEAD ECONOMIC POLICY CENTER

FOREST BUSINESS NETWORK

FOREST LANDOWNERS ASSOCIATION

For information regarding this letter or members of the Partner Caucus on Fire Suppression Funding Solutions, please contact Cecilia Clavet, <u>cclavet@tnc.org</u>, 703-841-7425.

SEPTEMBER 13, 2016

FOREST STEWARDS GUILD

GREAT OLD BROADS FOR WILDERNESS

IDAHO FOREST OWNERS ASSOCIATION

ILLINOIS FIREFIGHTERS ASSOCIATION

INDIANA FORESTRY & WOODLAND OWNERS ASSOCIATION

INTERMOUNTAIN FOREST ASSOCIATION

INTERNATIONAL ASSOCIATION OF WILDLAND FIRE

LITTLE COLORADO RIVER PLATEAU RC&D

LOUISIANA FORESTRY ASSOCIATION

MOUNTAINTRUE

NATIONAL ASSOCIATION OF CONSERVATION DISTRICTS

NATIONAL ASSOCIATION OF FOREST SERVICE RETIREES

NATIONAL ASSOCIATION OF RV PARKS & CAMPGROUNDS

NATIONAL ASSOCIATION OF STATE FORESTERS

NATIONAL ASSOCIATION OF UNIVERSITY FOREST RESOURCES PROGRAMS

NATIONAL FEDERATION OF FEDERAL EMPLOYEES

NATIONAL FOREST HOMEOWNERS

NATIONAL PARKS CONSERVATION ASSOCIATION

NATIONAL SKI AREAS ASSOCIATION

NATIONAL VOLUNTEER FIRE COUNCIL

NATIONAL WILDFIRE INSTITUTE

NATIONAL WILDLIFE FEDERATION

NATIONAL WOODLAND OWNERS

NEW MEXICO FOREST AND WATERSHED RESTORATION INSTITUTE

NEW MEXICO FOREST INDUSTRY ASSOCIATION

OUTDOOR ALLIANCE

OUTDOOR INDUSTRY ASSOCIATION

PARTNERSHIP FOR THE NATIONAL TRAILS SYSTEM

Public Lands Foundation

QUAIL AND UPLAND WILDLIFE FEDERATION

RUFFED GROUSE SOCIETY

SALMON VALLEY STEWARDSHIP

SIERRA CLUB

SIERRA INSTITUTE FOR COMMUNITY AND ENVIRONMENT

SIUSLAW INSTITUTE

SOCIETY OF AMERICAN FORESTERS

SOUTHERN ENVIRONMENTAL LAW CENTER

SEPTEMBER 13, 2016

SOUTHERN OREGON CLIMATE ACTION NOW

SUSTAINABLE NORTHWEST

TEXAS FORESTRY ASSOCIATION

THE CONSERVATION FUND

THE LANDS COUNCIL

THE MOUNTAIN PACT

THE NATURE CONSERVANCY

THE TRUST FOR PUBLIC LAND

THE WILDERNESS SOCIETY

THEODORE ROOSEVELT CONSERVATION PARTNERSHIP

TROUT UNLIMITED

VERMONT WOODLANDS ASSOCIATION

WALLOWA COUNTY, OREGON

WALLOWA RESOURCES